## In the Hon'ble Supreme Court of Pakistan

CMA No...../2018
Human Rights Case No. 16143-P/2014

Human Rights Case No. 16143-P/2014
(Application by Usama Khawar and Yahya Farid regarding hazaradous emission of dust by stone/marble crushing and grinding)

Application under rule 6 of Order XXXIII of the Supreme Court Rules 1980 read with Article 187 of the Constitution of the Islamic Republic of Pakistan, 1973

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Application filed by Mr. Raheel Kamran Sheikh, ASC for issuance of appropriate directions to Respondents

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Certified that the paper book as bound is complete and correct

Date: 02-04-2018

Secretary

Law and Justice Commission of Pakistan

# IN THE HON'BLE SUPREME COURT OF PAKISTAN

CMA No...../2018

Human Rights Case No. 16143-P/2014

Human Rights Case No. 16143-P/2014

(Application by Usama Khawar and Yahya Farid regarding hazardous emission of dust by stone/marble crushing and grinding)

Application under rule 6 of Order XXXIII of the Supreme Court Rules 1980 read with Article 187 of the Constitution of the Islamic Republic of Pakistan, 1973

Application filed by Mr. Raheel Kamran Sheikh, ASC for issuance of appropriate directions to Respondents

At the hearing on 20-02-2018, the Hon'ble Supreme Court of Pakistan issued following direction:

"Let a meeting be convened under the chairmanship of the Secretary Law and Justice Commission of Pakistan (LJCP) to be held today at 3:00 pm in which Mr. Raheel Kamran Sheikh, learned ASC, the Deputy Attorney General for Pakistan, all the advocates general, shall make the final suggestions about the preventive measures and curative measures for the purpose of eradication of the menace. To come up for hearing after three weeks."

- 2. In compliance with the directions of the Supreme Court of Pakistan, a series of meetings were held on 20-02-2018 and 12-3-2018 in the LICP Secretariat to formulate recommendations on preventive and curative measures of silicosis for submission to Court. After deliberation, finally it was decided that a meeting of the secretaries of the relevant departments and focal persons designated by the provincial chief secretaries in the subject matter may be convened to finalize recommendations. Accordingly, on 20-03-2018, a meeting of the secretaries of relevant departments and focal persons were held in the LICP Secretariat which was also attended by Mr. Raheel Kamran Sheikh, ASC, learned counsel for the petitioner.
- **3.** In order to make the discussion more focused and result oriented, following information was also sought from the provinces and Islamabad Capital Territory (ICT) for analysis:
  - (i) Notification of the Committees constituted in the provinces as well as in the Islamabad Capital Territory to address the issue of silicosis along with copies of the minutes of the meetings of the committees, if any.

- (ii) Status of the proposed legislation on OSH with documentary evidence.
- (iii) Detail of activities conducted for awareness of workers, employers and staff of the relevant departments.
- (iv) Existing enforcement mechanism with number of inspections conducted, prosecution lodged and details of fines/convictions
- (v) Dissemination of relevant information on the official websites.
- (vi) District-wise data of fatal accidents with details of casualties, injuries and compensation awarded to the victims.
- (vii) District-wise detail of actions taken against illegal mining (Fines, punishments and seizure).
- (viii) District-wise detail of cases which are pending in the Labour Courts and Environmental Tribunals with date of institution.
- (ix) Medical inspection schedule along with number of workers examined.
- 4. The response received from the provinces and ICT is compiled and attached herewith as Annexure-A,B,C,D & E.
- **5.** Following the review of information and consultations held with the stakeholders, the LICP Secretariat recommends following measures for eradication, prevention and cure of the workers affected with the silicosis:

## A. Legislative Reforms/ Measures

- (i) On the directions of the Supreme Court of Pakistan, the LJCP in consultation with all the stakeholders prepared a consensual comprehensive draft law on OSH and shared with provinces for enactment. The province of Sindh has enacted the Occupational Safety and Health Act 2017 which is enforced with effect from 2<sup>nd</sup> January 2018 while other provinces have yet to enact such legislation. It has been more than two years that the provinces and Federation through ICT administration is being persuaded for enactment of OSH law but of no avail. On realization the importance of issue and its benefits the representatives committed that legislation will be enacted within six weeks. Accordingly, it is recommended that the Federal and provincial governments of Punjab, Khyber Pakhtunkhwa, Balochistan and ICT may be directed to enact OSH law within the committed period.
- (ii) Factories Act, 1934 is enforced Punjab, Balochistan and ICT whereas, the governments of Khyber Pakhtunkhwa and Sindh have as enacted their own laws i.e. the Khyber Pakhtunkhwa Factories Act, 2013 and the Sindh Factories Act 2015 to regulate the affairs of the labour in factories. All these laws have OSH provisions applicable to industrial establishments

with 10 or more workers. The Provincial governments may be directed extend the scope of the Acts to industrial units employing even five workers.

- (iii) The Government of Punjab has notified the Punjab Hazardous Occupation (Silicon) Rules 2015 under the Factories Act, 1934 which provides procedure for declaring any operation hazardous, restriction of employment in unsafe conditions, medical certification of workers and safety measures. Pending OSH legislation, in exercise of powers under Section 33 Q of the factories Act 1934, Section 46 of the Khyber Pakhtunkhwa Factories Act, 2013 and Section 47 of the Sindh Factories Act 2015 the provinces may consider notification of such rules for declaring any manufacturing processes detrimental to health and safety and prohibiting it by order.
- (iv) The terms and conditions of employment of mines workers are regulated by Mines Act, 1923 which has a separate chapter related to safety, health and welfare of persons employed in mines, including gas and oil fields. Besides, it also provides inspection system to keep track of health and safety violations and imposition of fines for such violations. However, it is quite surprising that there is no mechanism for regular follow up medical examination as provided in the Factories act 1934. It is, therefore recommended that each provincial government should formulate and notify rules for regulating the follow up medical examination of the persons employed in mines.

# **B.** Administrative Measures

Safety and Health Council has been constituted to evolve strategies for the protection of workers' rights by addressing issues related to health and safety of workers in the industrial and commercial establishments. Likewise, in Sindh, Khyber Pakhtunkhwa and ICT have constituted high level Core Committees are constitutes to ensure implementation of this Court's order related to safety and taking actions against hazardous emission of dust and stone, marble crushing & grinding. Review of composition of these committees/ councils revealed that in the Punjab Province the representative of the key stakeholders i.e. the Chamber of Commerce and Industry and workers' federations/ unions are included in the Council as its members. It is, therefore, recommended that other provinces may be directed to include the representatives of the Chamber

of Commerce and industry and of workers for their input and ownerships of the decisions.

- (ii) The OSH Council constituted by the Province of Punjab in 19.09.2014 has met a only thrice and its last meeting was held on 05.08.2015, it is also recommended that such Councils/Committees shall be directed to meet quarterly to adequately discuss and address the challenges related to occupational safety and health concerns in their respective provinces.
- (iii) The Government of Balochistan has neither a Core Committee nor constituted an OSH Council to address the issues of health and safety of workers; therefore, the Government of Balochistan should immediately constitute committee having representation of all the stakeholders including Chamber of Commerce and industry and workers' associations/federation.
- (iv) Inspector of Mines may be directed to develop and implement a robust inspection system for effective enforcement of mining laws and to take action against illegal mining activities.
- (v) The Hazardous Substance Rules, 2003 framed under Environmental Protection Act 1997 has provision of safety precautions for workers and employer. Directions may be issued to the relevant authorities for strict compliance.

# C. Prevention & Protective Measures:

L

- (i) To carry out periodic assessments, the Punjab Labour Department has devised a checklist on OSH to be used during labour inspections. This OSH checklist may be used for inspection in other provinces with suitable modification.
- (ii) The West Pakistan Hazardous Occupations (Miscellaneous) Rules 1963 specify various manufacturing and utilization processes as hazardous. Under the rules, the Chief Inspector is competent to declare any process hazardous. Therefore, the chief inspectors may be directed to reassess the manufacturing processes of various industries for notifying hazardous processes.
- (iii) Being a potential source to cause Silicosis, all Cement Factories be directed to establish a Silicosis Diagnostic Centre in their factories to monitor the ill effects of inhalation of dust particle emitting from various processes carried out for the manufacturing of Cement.

- (iv) To ensure health and safety, the provinces in consultation with relevant Environmental Protection Agencies should notify safe distance and guidelines for stone crushing units and mines.
- (v) All kind of mining and stone crushing activities near the archeological and tourists sites should be completely banned.
- (vi) Under the law, the employers are obligated to ensure compliance to safety standards at workplaces, the provision of a "Hygiene Card" to every worker and compulsory vaccination and inoculation of all workers, to have an emergency/disaster management plan to cater to any emergency situation. The relevant authority should prepare an effective monitoring mechanism to ensure compliance of these obligations.
- (vii) The labour departments may be directed to ensure strict compliance of Section 23 of the Factories Act, 1934, Section 24 of Khyber Pakhtunkhwa Factories Act, 2013 and Section 25 of the Sindh Factories Act, 2015 which provides that each worker in a factory is provided with a Hygiene Card and its entries shall be updated during the months of January and July every year after examination by a designated doctor to diagnose any contagious or infectious disease.

#### D. Compensation and medical care:

5

- (i) The Workmen's Compensation Act, 1923 including its provincial variants such as the Punjab Workers Compensation Act, 1923, Khyber Pakhtunkhwa Workers Compensation Act, 2013, Sindh Workers Compensation Act, 2016 provide healthcare benefits and identify occupational diseases arising during the course of employment and has fixed compensation (death grant and disability benefits) for workers affected due to occupational diseases and accidents. The death grant varies between PKR 200,000 to PKR 500,000 amongst provinces with greater differences related to permanent or temporary disability. Keeping in view rising inflation, it is recommended that that Provinces may be directed to enhance such compensation reasonably and the same should be made uniform across the country.
- (ii) Worker Welfare Boards established under Section 11 A of the Workers Welfare Fund Ordinance, 1971 and its provincial variants established under provincial laws after the 18<sup>th</sup> Amendment. In exercise of power under relevant law, each Province's Workers Welfare Board has a "Death Grant Policy." In Punjab, this comes to "an amount of PKR 500,000/- as death

grant is provided to the family of deceased worker registered with EOBI and Social Security; however this condition is not mandatory for mine workers. During the course of meetings, it was reported that in each Province, the process for release grant takes months to complete which causes frustration among the family members, therefore, direction be issued to all Workers Welfare Boards for developing a uniform amount of death grant, and ensuring the early release of the same in order to facilitate a bereaved family, in their time of need.

(iii) It has been reported that tens of thousands of cases are pending in labour courts increasing agonies of labourers and administrative issues for relevant departments. Therefore, the High Courts may be asked to issue directions to the labour courts for early disposal of cases.

# E. Capacity Building & Data Collection:

- (i) The Supreme Court of Pakistan in its Order dated 14-7-2015 highlighted the absence of authentic baseline data of labour force critical for planning and implementing labour laws and issued directions to the provincial governments for Labour Force Survey (LFS). Despite lapse of considerable time, the directions have not been implemented in its true spirit, therefore, the provincial governments may be directed to complete the Labour force Survey without further delay.
- (ii) Each provincial government in collaboration with ILO develop and implement capacity building programmes for all officers in the field of inspection, safety, health, and welfare of the workers.

#### F. Awareness:

- (i) The Ministry of Information, Pakistan Television (PTV), Radio Pakistan and Pakistan Electronic and Media Regulatory Authority (PEMRA)<sup>1</sup> in collaboration with provincial labour and mines departments shall prepare and implement public awareness raising campaign in consultation with relevant departments.
- (ii) For safety, a worker is required to wear protective clothing specified for the work and no person can be engaged in hazardous work/occupation unless the certifying surgeon has provided the certificate of medical fitness for such work. Therefore a comprehensive awareness campaign through electronic media and radio may be launched.

<sup>&</sup>lt;sup>1</sup> section 20(e) public interest broadcasting obligation, PEMRA Ordinance 2002)

- (iii) PEMRA be asked to issue directions to the electronic media for transmitting awareness massages under their Corporate Social Responsibility (CSR).
- (iv) The respective Labour departments should display on their web-sites general information for workers regarding silicosis, relevant registers, forms, inspection schedules and contact details of relevant labour and medical as directed by the Supreme Court of Pakistan in its order dated 14 July 2015.

**6.** It is pertinent to mention here that the subject recommendations were formally shared with the provincial labour & mines departments and ICT Administration for their feedback/comments. All of them agreed and response received from them is at **Annexure-F.** Further, the recommendations were also shared with Mr. Kamran Raheel Sheikh, the learned counsel for the petitioner who also agreed with the same.

Dated **02-04-2018** 

Secretary Law and Just

aw and Justice Commission of

Pakistan

Annexure-A

# **RESPONSE FROM BALOCHISTAN**

S. #	INFORMATION REQUIRED	BALOCHISTAN							
1	Notification of the Committees constituted in the provinces as well as in the Islamabad Capital Territory to address the issue of silicosis along with copies of	Honorable Supreme Court of Pakistan dated 14-7-2015. The composition of the Committee is as follows: -							
	the minutes of the meetings of the committees, if any.	S. No.	Name	Designation					
		1.	Minister, Labour & Manpower, GoB	Chairman					
		2	Secretary Labour and HR, GoB	Member					
		3.	Secretary Health Department, GoB	Member					
		4.	Secretary Industries and Commerce Department, GoB	Member					
		5.	Secretary Mines and Mineral Development Department, GoB	Member					
		6.	Director General, Sindh Environmental Protection Agency, GoB	Member					
		7	Director General, Labour Welfare Department, GoB	Member					
		8.	Commissioner BESSI, GoB	Member					
2		<ul> <li>9. Secretary, Workers Welfare Board, GoB</li> <li>OHS Bill is under the process of drafting and will be submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the Provincial Cabinet as soon as it is cleared by the submitted to the provincial Cabinet as soon as it is cleared by the submitted to the provincial Cabinet as soon as it is cleared by the submitted to the provincial Cabinet as soon as it is cleared by the submitted to the provincial Cabinet as soon as it is cleared by the submitted to the provincial Cabinet as soon as it is cleared by the submitted to the subm</li></ul>							
3	Dotail of optivities and stad for any of the last of the state of the		Rs. 200,000 to Rs. 500.000 step, a letter has been written to all the Deputy Commissioners of Balochistan regarding						
	Detail of activities conducted for awareness of workers, employers and staff of the relevant departments.	workers in	stone crushing plants before issuing NOCs to any stone crushing plant.	varifying the use of proper master by the					
		Awarenes	s campaign is being planned through department and print media	verifying the use of proper masks by th					
4	Existing enforcement mechanism with number of inspections conducted, prosecution lodged and details of fines/convictions	Awarenes	s campaign is being planned through department and print media	verifying the use of proper masks by th					
5	Existing enforcement mechanism with number of inspections conducted,	Awarenes	s campaign is being planned through department and print media	verifying the use of proper masks by th					

7	District-wise detail of actions taken against illegal mining (Fines, punishments and seizure).	
8	District-wise detail of cases which are pending in the Labour Courts and Environmental Tribunals with date of institution.	
9	Medical inspection schedule along with number of workers examined.	

Annexure-B

## RESPONSE FROM KPK

S. #	Information required		КРК						
1.	Notification of the Committees constituted in the provinces as well as in the Islamabad Capital Territory to address the issue of silicosis along with copies of	In this regard Chief Secretary KP has notified a committee in the chairmanship of the additional Chief Secretary to look after the pertaining HRC. NO. 16143 on 23 January 2018. The composition of the Committee is as follows:							
	Notification of the Committees constituted in the provinces as well as in the Islamabad Capital Territory to address the issue of silicosis along with copies of the minutes of the meetings of the committees, if any.  Status of the proposed legislation on OSH with documentary evidence.  Detail of activities conducted for awareness of workers, employers and staff of	S. No.	Name	Designation					
		1.	Additional Chief Secretary, Planning and Development	Chairman					
		2.	Secretary Labour Department	Member					
		3.	Secretary Health Department	Member					
		4.	Secretary Mines and Minerals Development Department	Member					
		5.	Secretary Information Department	Member					
		6.	Secretary Environment Department	Member					
		7. Secretary ST& IT Department Member		Member					
		8.	Secretary Social Security Institution	Member					
		9.	Additional Secretary Labour Department	Member/Secretary					
2.	Status of the proposed legislation on OSH with documentary evidence.	n • T 1	braft law on OSH already prepared by Ministry of OPHRD Islamabad hade in the same draft. The same has been sent to Law Department fine Mines Department has forwarded the proposed law on Occupati 6-2-2018. Further the inspectorate of Mines KP has submitted dreterrence / penalties to the Law Department for vetting. Meeting	or vetting and will be placed before the pro onal Health & Safety Act, 2018 to the Fedo aft incorporating all necessary amendme	ovincial Cabinet. eral Government on ents and enhancing				
			etting of the draft bill will be submitted to Cabinet for approval and e						
3.	Detail of activities conducted for awareness of workers, employers and staff of the relevant departments.	• Ir co ta al • So	n this regard a meeting under the chairmanship of the secretary Information strategy on Hazardous emission of dust by stone at asked to prepare material for print and electronic media. In this regal lready been shared with the Information Department. cript for Radio Pamphlet/Poster for newspaper and billboards.	ormation was held on 22-02-2018 to devi nd marble crushing and grinding units. The ord Department of Labour has prepared tw	he department was to items which have				

	inspectors in their employer for recti	r respective areas of juitification. In case these formance of inspectors  Performa  Prosecutions lodged  6298	urisdiction. The insposhortcomings are not is as follows:  ance of Inspectors of Cases decided by Courts  3070	ectors during routine inspot rectified during a stipular fractories under Labour I Fine imposed in Rupees 7215960	stated cadres have also been empowered /notified as pection bring shortcomings, if any to the notice of the ated time, the defaulters are prosecuted in the court of  Laws from 2014 to 2017  ment Act, 2015 from 2014 to 2017
	No. of Inspection conducted	Prosecutions lodged	Cases decided by Courts	Fine imposed in Rupees	
	162561	15335	13156	9875704	2012 from 2014 to 2017
	Cases instituted	Performati Cases decided		orkers Compensation Act, etion paid to the workers/heirs of	, 2013 from 2014 to 2017
	Cases instituted	Cases decided	deceased workers	Mon paid to the workers/hens of	T the
	584	300		69307	
			-	The Mines Act, 1923	
	No. of N	Ainas Inspected		of Notices issued	
	No. of N	Aines Inspected	NO.		
		363	323		

5	Dissemination of relevant information on the official websites.  District-wise data of fatal accidents with details of casualties, injuries wand compensation awarded to the victims.	uploaded and same will b  The Directorate of Labou  Laws and other materia  Mines Department further improvement upo  Since January 2016, 15 fatal and n 2018. Further compensation under Data regarding award of compensa	occupational safety and health and silicosis has been prepared by department of Suploaded and same will be live in a week time.  The Directorate of Labour, KP has also launched its official website <a href="http://directorate/directorate/">http://directorate//directorate//directorate//directorate//directorate//Laws and other material including the one related to silicosis are being uploaded.  The Mines Department informed that the relevant information uploaded on officurther improvement updation is under process.  Since January 2016, 15 fatal and no fatal accident have been reported in this regard the relevant regarding award of compensation under KP workers compensation Act 2013 have been awarded. Data regarding award of compensation to the dead and serious injured workers is mix (mine + the mentioned act is notified to entertain cases of mine and factory workers.  January 2016 -March 2018</a>			
		Factory Name	No. of Worker Injured /died		Cause of Accident	
		Crown Lighting (PVT) Ltd. RisalpurN		11-5-2016	Fata (Heavy explosion)	
		BCM Babri Cotton Mills Limited Hab	oibabadKohat 11	2016-2017	Non-fatal (cutting of thumb, fing elbow broken, leg injured)	ger,
		Askari Cement Ltd. NizampurNowsh	nera 1	31-7-2017	Non-fatal (Mild burn)	
		Mustehkam Steel Industries Phase District Haripur	III Hatter 16 injured and deaths.	7 25-10-2017	Breakage of furnace	
7	District-wise detail of actions taken again: t illegal mining (Fines, punishments and seizure).	The KP Mines Department has take	n action against 653 illegal mir	es.		
8	District-wise detail of cases which are pending in the Labour Courts and Environmental Tribunals with date of institution.	Inspectors of factories and labour in establishments in their respective inspectors take necessary legal action District wise pending cases in the L	area of commercial establis on under the relevant labour la	hments in their respective www. District wise detail is as	e area of jurisdictions in case	
		Districts	Various Labour Laws	Shops and Establishme	nt Act Minimum Wage	es Act
		Peshawar	2474	6224	3952	
		Nowshera	435	184	182	
			100			

9		Charsada Swabi Haripur Kohat Bannu D.I. Khan Swat	141 354 60 34 743 617 150 r areas of jurisdiction, have alread	11 39 563 95 53 55 141	33 30 222 10 200 27 231	
	Medical inspection schedule along with number of workers examined.	crushing units and marble unit were also medically examined regard, a total of 65 units have silicosis. The Labour Departmen units and take immediate neces  Besides, the Labour Departmen Pakhtunkhwa"". Hiring of staff a lispectors appointed therein wissues of the workers.  Furthermore, In order to have a	'sin collaboration with the Health to see their physical condition and been inspected and out of which it has issued instructions to all the fisary action in case any silicosis case at has also approved an ADP Schemand procurement of equipment is urould be provided with transport for proper mechanism of periodic metrics.	Department KPK. Workers, working ascertain whether any of the was 929 workers were medically exarticled offices to keep a check on the essare suspected.  The <u>"Establishment of Center for Content of Center for Center for</u>	in different silica dust product prokers is suffering from silicosis nined. None of them was suffer industrial units especially dust procupational Safety & Health in the shape of mobile inspection unitable them to look after the OSH rking in different stone crushing,	ing units s. In this ing from roducing n Khyber and the related marble,
		prepared Medical Inspection Pro	rious other silica dust producing up oformas as well as medical examina ent KP in conducting health survey	ation schedule and directed inspec	tion staff of the Directorate of La	abour to

Annexure-C

## **RESPONSE FROM PUNJAB**

S.#	Information required		Punjab							
1.	Notification of the Committees constituted in the provinces as well as in the Islamabad Capital Territory to address the issue of silicosis along with copies of	The second section 1975	bour and Human Resource Department notified the "Punjab Occupational Safety and Healt on of the Council is as follows: -	h Council" on 19 September 201						
	the minutes of the meetings of the committees, if any.	S. No.	Designation	Responsibility in Council						
		1.	Minister for Labour and HR, Punjab	Chairman						
		2.	Secretary Labour and HR, Punjab	Member						
		3.	Secretary Industries, Punjab	Member						
		4.	Secretary Environment, Punjab	Member						
		5.	Secretary Local Government and Rural Development Department	Member						
		6.	Secretary Housing and Physical Planning Punjab	Member						
		7.	Director General Labour Punjab	Member						
		8.	Commissioner, PESSI, Punjab	Member						
		9.	President Employers Federation of Pakistan	Member						
		10.	President Lahore Chamber of Commerce and Industry	Member						
		11.	Nir. Zahoor Ahmad Awan, General Secretary Fakistan Workers Federation Union Plaza Rawalpindi	Member						
		12.	Mr. Khursheed Ahmed, General Secretary, All Pakistan WAPDA Hydro E lectric Workers Union	Member						
		13.	Mr. Atta ulHaq ECO Green Techonology, Lahore	Member						
		14.	Mr. ArshadMehmood, Environmental Hygienist, SAA CIWCE, Lahore	Member						
		15.	Director SAA CIWCE, Punjab	Member/Secretary						
		Three meeting	s of the said Councils are held and the last meeting of the Council was held on 5 August 2015.	•						
•	Status of the proposed legislation on OSH with documentary evidence.	Standing Comr on 15-3-2018".	nittee of Cabinet on Legislative Business in its 33 <sup>th</sup> meeting has approved the Draft "Occupa	ational Safety and Health Act 20						

3.	Detail of activities and at all forms of the second of the	Labour Department
	Detail of activities conducted for awareness of workers, employers and staff of the relevant departments.	A comprehensive awareness and training program has been launched by the Government of the Punjab. Awareness on occupational disease
	the relevant departments.	(silicosis) is being created through:
		a. Onsite training sessions by mobile training unit of Centre for the Improvement of Working Conditions & Environment for worker
		and general public at shop floor level and capacity building of inspecting staff of Directorate General Labour Welfare and in-house
l,		and on-site training on workplace safety.
		b. A regular awareness campaign is being carried by publication of advertisement in the daily newspapers for print media.
		c. Newsletter, pamphlet and brouchers are circulated among workers.
		d. Electronic media: A public service message is being aired on various FM radio channels.
		e. Social media: Following web-sites are updated and campaign is in progress.
		https://www.punjab.gov.pk/provincialdepartments
		https://www.facebook.com/177472265643603/videos/1757087871015360
		http://ciwce.org.pk/silicosis-fauji-cement-14-02-2018/
		http://ciwce.org.pk/silicosis-training-dg-khan-cement04-01-18
		http://ciwce.org.pk/silicosis-training-lalian-distt-chiniot-18-07-2017
		http://ciwce.org.pk/silicosis-sargodha-26-12-2017/
		https://twitter.com/CiwceOfficial
		Mines Department
		To promote awareness amongst workers and employers (Mine owners) the following activities are carried out: -
		<ul> <li>As series of safety seminars and tripartite meeting of Government officials, representative of Pakistan Mine workers, Federation</li> </ul>
		and Pakistan Mine owner's association were held at mining districts likeChakwal, Khushab and Mianwali.
		There are 1213 mine worker trained in 14 In-Service Training Course.
		Different safety posters have been circulated to mine owners with instruction to display at mining sites.
		<ul> <li>Official website (<u>www.cim.puniab.gov.pk</u>) is also used for display of safety posters including safety tips and safe mining practices.</li> </ul>
		For quries, complaints and public entraction, social media site ( <a href="www.facebook/cim.puniab">www.facebook/cim.puniab</a> ) is functional.
		Coverage of safety seminars and other awareness compaign is made on local print media/newspapers as well as electroni media
		(through local cable operators) in respective mining areas.
4		Labour Department
	Existing enforcement mechanism with number of inspections conducted,	There are notified inspectors in each district for inspection of factories. All manual inspection proforma have been transformed into digitized
	prosecution lodged and details of fines/convictions	on-line system. Information concerning inspection has to be filled in at computerized system or tabs.
		The newly introduced computerized system makes it mandatory for all the inspectors to fill reports on line within 24 hours of inspection and
		subsequently no change can be made in the data. Such transparency is now the hallmark and distinctive feature of excellence revitalizing the
		role of Labour& Human Resource Department.
	E .	Inspections of factories under the Occupational Safety and Health provisions of Factories Act, 1934.
	ii ii	No. of Inspections Prosecution lodged Prosecution decided Fine imposed (Rs.)

		9491	4567	1851	1322580/-		
			of factories under the "Punj	ab Hazardous Occupations (Silicon)	Rules 2015"		
		No. of Inspections	Prosecution lodged	Prosecution decided	Fine Imposed (Rs)		
		591	287	15	35,000/-		
		mine workers is ensured a  Inspection of m Total 1117 mine In case of detect /quarry, section to ensure the sa Issuance of instrectify the same Collection of m complete this ta	is follows: ines/quarries by regio inspections have beer tion of imminent dange 19 (2) of the Mines Ac fe working conditions. ructional letters (viola . ine environmental sa sk. Total 3162 sample l	nal and district level Office conducted by Inspecting O er to the life, health or safet t, 1923 is imposed prohibiti tion letters) to mine opera mples. The department ha	r. Each Inspector is boun fficers in Punjab during the yof any person employed on of work or closure of tors upon detection of verse established a Mine Sulyzed during the year 201	d in any mine mine/quarry until the dange violations by specifying a tin Sample Testing Laboratory, 17.	s per mon
5	Dissemination of relevant information on the official websites.	Inquiries into fat     Labour Department	al and serious accident	s. There are 70 inquires con	ducted during the year 2	017.	
		Relevant information is dis	semination on the foll	owing web-sties.			
		https://www.punjab.gov.p					
		https://www.facebook.com	m/177472265643603/	videos/1757087871015360			
		http://ciwce.org.pk/silicos				30	
		http://ciwce.org.pk/silicos					
		http://ciwce.org.pk/silicos					
		http://ciwce.org.pk/silicos		7/			
		https://twitter.com/Ciwce	<u>Official</u>				
		Mines Department					
		Relevant information has b	een up-loaded at offic	ial website (www.cim.punja	b.gov.pk)		
	District-wise data of fatal accidents with details of casualties, injuries wand	Labour Department					
	compensation awarded to the victims.		o. of No. of Deaths	No. of accidents by nature	of Industry No. o	f Accidents by reasons	

	99	08	207	Textile processing and dyeing	18	Explosion	06	
				Chemical/Fertilizer	05	Electric shock	21	
				Engineering /Steel/Auto Parts	14	Un saved machinery	03	
				Weaving /Jute	25	Collapse of building /roof	04	
				Construction Industry	02	Fire	05	
				Garments and Embroidery	05	Road Accidents	04	
				Food	03	Blast of Boiler	05	
				Sugar	04	Misc.	51	
				Cement	02		*	
				Others	21			
	Bissis.			Workman's Compensati				
	District		No	of Accidents/Deaths		Amount of Compensation pa	iid	
	Lahore (South)			62	290892			
	Gujranwala			5		Under process		
	Gujranwala (East)			14		3800000		
	Multan		.7		2 cases pending in the court and one claim is not filed by the legal heirs			
	Bahawalpur			9	1200000	)		
	Faisalabad			19	3400000	)		
1								
	Mines Department Data of fatal accidents	for the year District	2017 is as fo	No. of Accidents	Ca	usalities Inju		
	Datu of fatal accidents Sargodha		2017 is as fo	No. of Accidents	Ca	34 2		
	Data of fatal accidents  Sargodha  Khushab		2017 is as fo	No. of Accidents 25 7	Ca	34 2 7 -		
	Datu of fatal accidents  Sargodha Khushab Mianwali		2017 is as fo	No. of Accidents 25 7 3	Ca	34 2 7 - 4 -		
	Datu of fatal accidents  Sargodha Khushab Mianwali Chakwal		2017 is as fo	No. of Accidents  25  7  3  14	Ca	34 2 7 - 4 - 15 2		
	Datu of fatal accidents  Sargodha Khushab Mianwali Chakwal Jhelum		2017 is as fo	No. of Accidents 25 7 3	Ca	34 2 7 - 4 -		
	Datu of fatal accidents  Sargodha Khushab Mianwali Chakwal		2017 is as fo	No. of Accidents  25  7  3  14	Ca	34 2 7 - 4 - 15 2		

,	District-wise detail of cases which are pending in the Labour Courts and				abour Courts in								
	Environmental Tribunals with date of institution.	d 631 cases on mining pending in the Labour Courts 14 cases are pending in the Environmental Tribunals in Punjab											
					ment of workma		_ ^ _						
		203 (	ases are perium	under pay	ment of working	an compensatio	n ACt	17 11 0		0 1 10			
	Medical inspection schedule along with number of workers examined.	i	s as follows:		till February 20:		nedule receiv	ed from the Pu	njab Employee	s Social Sec	curity Instit	iute (PESS	
	·	S. No.	Activity	Lahore	Sheikhopura	Gujranwala	Sargodha	Rawalpindi	Faisalabad	Multan	DG Khan	Sialko	
		1.	Total No. of Units	1	18	64	1100	16	38	2	22	7	
			No. of Units visited	1	21	48	5	11	24	2	13	7	
			No. of workers examined	9	224	241	142	125	148	44	33	19	
			No. of suspected cases	Nil	Nil	3	Nil	Nil	Nil	10	Nil	Nil	
			No. of referral to PEESI Hospitals	Nil	Nil	18	Nil	Nil	Nil	6	Nil	Nil	
			No. of reevaluation of the previously examined workers	Nil	212	4	Nil	17	Nil	44	24	Nil	
			Status of suspected cases	Nil	Nil	Nil	Nil	Nil	Nil	10	Nil	Nil	

## **RESPONSE FROM SINDH**

Annexure-D

S. #	Information required	Sindh					
1	Notification of the Committees constituted in the provinces as well as in the Islamabad Capital Territory to address the issue of silicosis along with copies of	The Sindh Labour and Human Resource Department notified the Committee to implement the Ordersof the Supreme Court of Pakistan date 14-7-2015. The composition of the Committee is as follows: -					
	the minutes of the meetings of the committees, if any.	S. No.			Designation		
	are mineral of the committees, it unit.	1.	Secretary Labour and HR, Gov	vernment of Sindh		Convener	
		2.	Secretary Health Department	, Government of Sindh		Member	
		3.	Secretary Industries and Com-	Member			
		4.	Secretary Mines and Mineral	Development Department	, Government of Sindh	Member	
		5.	Director General, Sindh Enviro	onmental Protection Agend	Су	Member	
		6.	Director General, Sindh Burea	u of Statistics, Governmen	t of Sindh	Member	
	Status of the proposed legislation on OSH with documentary evidence.	•	As reported by the Chief Inspo Department, Government of Sir Regarding enactment of Sir dhoreparation which will be submatt meeting. Subsequently sai	ector of Mines, Sindh, drandh and submitted to the P Hazardous Occupation Ru Hitted to the Provincial Tri d rules will be forwarded t	Provincial Cabinet of Sindh for an les (Silicon) to be promulgated partite Labour Standing Commi o the Provincial Cabinet, for app	Mines Act, 2017 has been vetted by Lar pproval. I under Factories Act, the same are, unde ittee for consultation and finalization in it proval.	
3	Detail of activities conducted for awareness of workers, employers and staff of the relevant departments.	The Labour& HR department, Govt. of Sindh has launched the awareness campaign which has been published in various leading newspapers. Furthermore, electronic campaign was also launched.  The Secretary, Information Department, Govt. of Sindh has again been approached through letter dated 14 <sup>th</sup> March, 2018,), to repeat the said					
		awareness campaign through print media.					
4	Existing enforcement mechanism with number of inspections conducted, prosecution lodged and details of fines/convictions	Inspections under Factories Act, 2015 from January 2015 to December, 2017:					
		lo. of inspe	ection Prosecutions lodged	Cuses decided by Courts	Fine imposed in Rupees		
	1		.46 379	252	Rs.285000/-		

		It is further stated that 1110 cases under Sindh Factories Act, 2015 are lying pending before various Labour Courts throughout the Province Inspections under Mines Act, 1923:    No. of Inspection conducted   Prosecutions   Cases decided by Courts   Fine imposed in Rupees   155   69   252   Rs.48400/-     Inspections under Sindh Environmental Protection Act, 2014:						
		No. of Inspection conducted	Prose-cautions	Cases decided by Courts	Fine imposed/ action taken/c			
		125	lodged 23	20	losed 20 Units closed			
6	District-wise data of fatal accidents with details of casualties, injuries wand	i) Government of Sindh, Directorate of Labour: Functions:  ii) Recent Labour Legislation after 18 <sup>th</sup> Amendment.  iii) Hazards arising from quartz stone crushing grinding cause-fatal diseases silicosis.  iv) Labour& HR department, Govt. of Sindh precautionary measures labour crushing and grinding (Sindh).  v) Silicosis Case, HR Case No.16143- P/2014.  vi) Silicosis.  vii) Stone Crushing (Urc'u).  viii) List of Certifying Surgeons.  ix) Training Schedule (NILAT).  x) Meeting Notice (Silicosis Disease)  xi) Public Awareness Silicosis.  Accidents occurred in Factories						
0	compensation awarded to the victims.	Factory Name		No. of Works	ers died No. of Workers Injured	Cause of Accident		
,		M/S Dawn Gatta Factory Hyderabad		03		Fire		
		Progressive Engg: Associates Karachi		03	02	Explosion in Furnace Tank		

		M/S Indigo Textile		03		02	Per	rsons drawn in water tank	
		M/S Scada Chemical Karachi		03	03		Dro	Drowned in drum	
		M/S Inter Market Karachi	International	03		01	Dro	owned in the Tank	
		Accidents occurre	d in Mines in 2017						
		District where accident occurred  Khairpur Stone Query  Lakhra Coal Mines -do-		No. of W	01 01 01		kers Ca	Cause of Accident	
				01			He	ead Injury	
	·			01			Fa	Fall of object	
							Fir	e	
		-do-			01		Gas burst		
		-do-			04		Ro	oof fall	
		Performance under		Act, 2015					
		Year Name	Cases pending at the beginning of the year	No. of cases filed	No. of cases decided	Cases pending at the end of the year	Payment workers	to Amount paid by the Court	
		2015	137	90	88	141	Rs. 79166	52/- Rs.18668662/-	
		2016	141	65	54	152	Rs. 65974		
		2017	152	124	111	165	Rs.75823		
7	District-wise detail of actions taken against illegal mining (Fines, punishments and seizure).	lands. FWO is construe ither sides of M9, the development. They a using/lifting material plants are also installe Further regarding the	ecting road from Hyderabad ey also installed crushing pl re also constructing KTDC (k illegally from different part ed within lands defence nea status of illegal lifting of mid Mouram. In this connectio	to Karachi Moto ants near nooria (arachi Thatta Di s i.e. GharoDhab ir bolhari and na inerals in Karach	orway M9 si abad withou ual Carriage ejijugshahi a iBarran). i areas espe	nce 4 years and t having any lice ) and K4 project and surrounding cially in district i	Works Organ they are lifting ence/permit the for water sungs. Whereas re Malir, it is ev	nization (FWO) with armed forces ng material/minerals illegally from	

8	District-wise detail of cases which are pending in the Labour Courts and Environmental Tribunals with date of institution.	1110 cases under Sindh Factories Act, 2015 are lying pending before various Labour Courts throughout the Province.
9	Medical inspection schedule along with number of workers examined.	The 462046 workers and general patients suffering from lungs diseases are medically examined in the month of January 2018 in the province of Sindh and no silicosis patient is found.

# **RESPONSE FROM ICT**

Annexure-E

S. #	Information required	ICT					
1.	Notification of the Committees constituted in the provinces as well as in the	The ICT notified the Committee on 13 March 2018. The composition of the Committee is as follows:					
	Islamabad Capital Territory to address the issue of silicosis along with copies of the minutes of the meetings of the committees, if any.	S. No.	Name	Designation			
		1.	Chief Commissioner ICT	Convener			
		2.	Chief Commissioner ICT Employees Social Security Institute Islamabad	Member			
		3.	The Deputy Commissioner ICT	Member			
		4.	Director (Industries and Labour) ICT	Member			
		5.	Director Pakistan Environmental Protection Agency Islamabad	Member			
		6.	Director (Environment) CDA	Member			
		7.	District Health Officer ICT Rep. of PIMS	Member			
		8.	Representative of Polyclinic	Member			
		9.	President Chamber of Commerce Islamabad	Member			
		10.	Ch. Javediqbal	Member			
			General Secretary, Islamabad				
		11.	President of NGO namely Network Human & Social Development	Member			
	·	12.	President of NGO Namely Pakistan Islamic Medical Association	Member			

2.	Status of the proposed legislation on OSH with documentary evidence.	The OSH law has been forwarded to the Ministry of Interior for onward submission to the National Assembly for legislation
3.	Detail of activities conducted for awareness of workers, employers and staff of the relevant departments.	A programme "MeriAwaz" has already been on-air on PTV repeatedly
		A training workshop has been conducted with the help of Marble Association and a firm namely Vibrant Safety Solution (Pvt) Ltd.
		A Radio programme has been on-air on FM Radio on Thursday dated 15-3-2018
4	Existing enforcement mechanism with number of inspections conducted, prosecution lodged and details of fines/convictions	The ICT rules under the Factories Act 1934 are in the process of formulation in consultation with District Attorney.
		Once they are notified. Action will be taken accordingly.
5	Dissemination of relevant information on the official websites.	Data has been uploaded on the website of Chief Commissioner Office Islamabad
6	District-wise data of fatal accidents with details of casualties, injuries wand compensation awarded to the victims.	Nil
7	District-wise detail of actions taken against illegal mining (Fines, punishments and seizure).	Not applicable
8	District-wise detail of cases which are pending in the Labour Courts and Environmental Tribunals with date of institution.	
9	Medical inspection schedule along with number of workers examined.	219 workers of Marble Units are medically examined during the 2017



# No. CDI PCLS/351 Labour & Human Resource Department Government of the Punjab Dated 30-3-2018

To,

The Secretary,

Law and Justice Commission of Pakistan

Islamabad

Subject:

HUMAN RIGHT CASE NO. 16143-P/2014 (APPLICATION BY USAMA KHAWAR AND YAHYA FARID REGARDING HAZARDOUS EMISSION OF DUST BY STONE/MARBLE CRUSHING AND GRINDING)

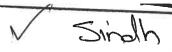
Kindly refer to Law & Justice Commission of Pakistan's draft report on the subject cited above. Following comments of this Department are submitted for consideration:

- a) In para-5(D)(i) the phrase "provides health care benefits" may be replaced with the phrase "the employer provides compensation"
- b) Further, para-5(D)(ii) following may be considered:

"It is important to highlight here that welfare funds are provided by Worker Welfare Funds (WWF) Islamabad which collects contributions from registered employees to spend on various welfare schemes including death grants and these funds are released to the provincial workers welfare boards. After 18th constitutional amendment, the Federal WWF was devolved and funds were retained by the federal government. System has been devised that Federal Board of Revenue (FBR) collects these contributions and the Finance Department releases them to the WWF which in turn releases to provincial worker welfare boards according to their demands. The welfare grants including death grants are not timely released which cause frustration among families of deceased. It is therefore requested that directions should be issued to Federal Ministry of Finance and Federal Worker Welfare Fund to streamline the process of early release of funds".

Additional Secretary

May by la.





# COURT MATTER. BY U.M.S.

# No.L-II-7-67/2014-V GOVERNMENT OF SINDH LABOUR & HUMAN RESOURCES DEPARTMENT

Karachi, dated the 30th March, 2018

To.

The Joint Secretary,

Law & Justice Commission of Pakistan,

Govt. of Pakistan,

<u>Islamabad</u>

SUBJECT:

HRC NO.16143-P/2014 (APPLICATION BY USAMA KHAWAR AND YAHYA FARID REGARDING HAZARDOUS EMISSION OF

DUST STORE/MARBLE CRUSHING AND GRINDING).

I am directed to refer to your e-mail dated 29th March, 2018 forwarding draft report containing recommendations on the subject noted above.

2. It is requested that at Serial No. 9 of Annex-B in colum-3 the words "and general patients suffering from lungs deceases" may be inserted after the word "workers"

> (MUHAMMAD YAMIN'ANSARI) SECTION OFFICER (L-II) FOR SECRETARY TO GOVT. OF SINDH

C.c. to:-

P. S. to Secretary Labour & HR Department Sindh, Karachi.

#### In the Hon'ble Supreme Court of Pakistan

CMA No.116/2017

Human Rights Case No. 16143-P/2014

Human Rights Case No. 16143-P/2014
(Application by Usama Khawar and Yahya Farid regarding hazaradous emission of dust by stone/marble crushing and grinding)

Application under rule 6 of Order XXXIII of the Supreme Court Rules 1980 read with Article 187 of the Constitution of the Islamic Republic of Pakistan, 1973

Application filed by Mr. Raheel Kamran Sheikh, ASC for issuance of appropriate directions to Respondents

#### **AFFIDAVIT OF THE FACTS**

I, Dr. Muhammad Raheem Awan, Secretary Law and Justice Commission of Pakistan solemnly affirm that the facts stated in the report are true and correct to the best of my knowledge and belief.

Sworn at Islamabad on the 2<sup>nd</sup> day of April 2018.

DEPONENT